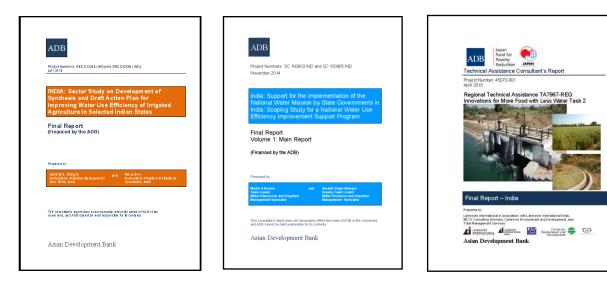
Increasing Efficiency of Water Use in Major and Medium Irrigation Projects

JALMANTHAN – 2 22nd – 23rd Feb. 2016

A S Dhingra Commissioner (Retd.), MOWR

National Water Use Efficiency Support Programme

- ADB's Water Operational Plan (2011) emphasizes:
 - Prioritizing deepening and expanding analytical framework
 - Strengthening ADB financial support to priority programmes
 - <u>Core agenda on boosting WUE of Irrigation projects through</u> improved water management and sustainable service delivery
- Study <u>financed by Asian Development Bank</u>
- Studies taken up by ADB:
 - Sector study on Development of Synthesis and Draft Action Plan for Improving WUE of Irrigated Agriculture in Indian States (DSDAP)
 - Scoping study for a National Water Use Efficiency Improvement Support Programme (<u>NWUEISP</u>)
 - Innovations for More Food with Less Water (MFLW)



Presentation setup

- Background
 - Present status, NWM and 12th FYP reform Agenda
- NWUEISP Framework to improve WUE of MMI projects
- Pilot Testing of the Framework on two MMI projects

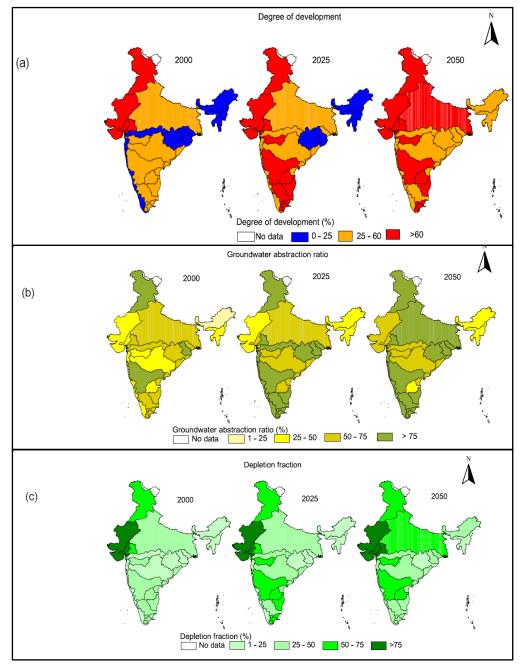
Background

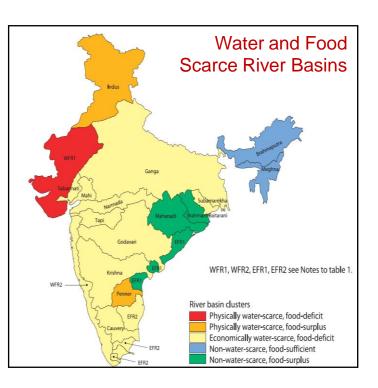
Growing Water Crisis

"India faces a major crisis of water as we move into the 21st century. This crisis threatens the basic right to drinking water of our citizens; it also puts the livelihoods of millions at risk. The demands of a rapidly industrialising economy and urbanising society come at a time when the potential for augmenting supply is limited, water tables are falling and water quality issues have increasingly come to the fore."

> Dr Mihir Shah, Former Member for Water, Planning Commission, (January 2013).

Growing regional water scarcity by 2050





Options to reduce scarcity:

- Increase crop productivity per drop
- Increase ground water recharge
- Increase economic value of water
- Inter-basin transfer

Current Status, NWM and 12th FYP reform agenda

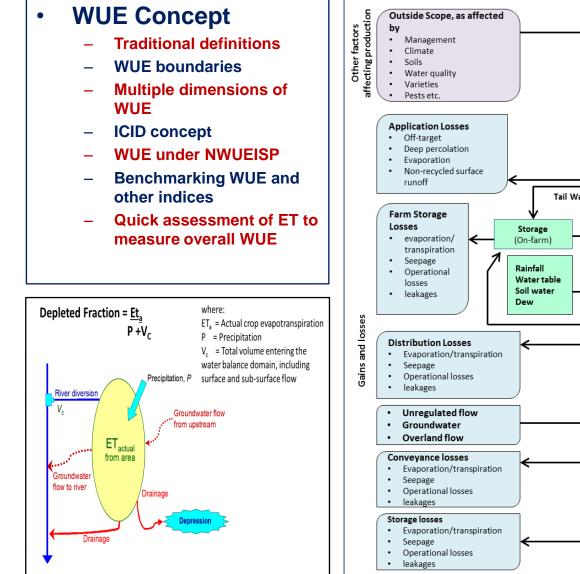
- Current Status of WUE under MMI
 - MMI constitute more than 80% of Government created schemes
 - Agriculture sector with draws about 80% of all withdrawal
 - Irrigation efficiencies very low (35-38%)
- NWM Reform Objectives
 - Improve WUE of MMI by 20% by 2017
 - Emphasize on improving irrigation performance
 - Need to increase crop per drop

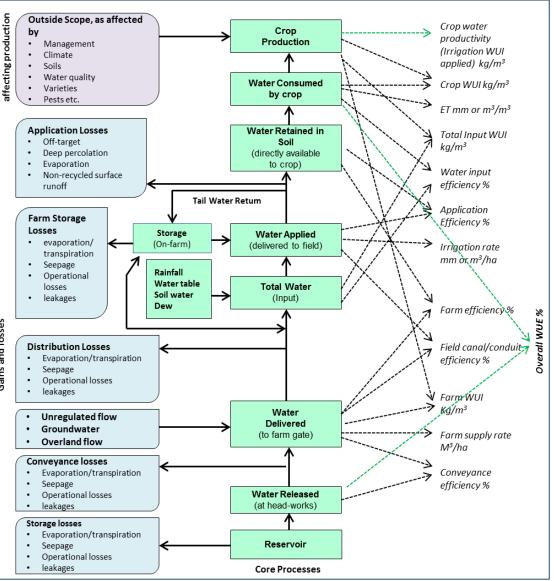
• 12th FYP Reform Agenda for MMI

IDs should: "<u>move away from a narrow engineering-construction-centric approach</u> <u>to a more multi-disciplinary, participatory management approach</u> for MMI schemes, with a <u>focus on command area development and a sustained effort at</u> <u>improving water use efficiency</u>" (para. 5.5,12th FYP)

 Shift in management concept of Gap in irrigation potential creation and utilization versus performance achievements through improved WUE

The term WUE





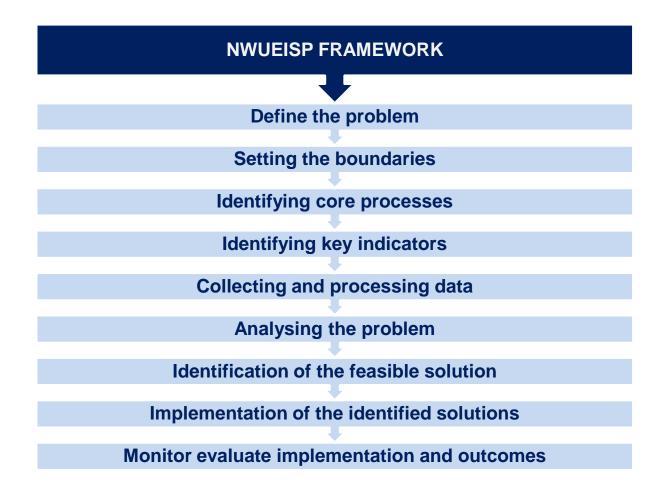
NWUEISP definition of WUE

- Water use efficiency for managing MMI schemes relates to the <u>efficiency of</u> <u>delivering water from the intake of the irrigation system to the crop root</u> <u>zone for the purpose of beneficial crop evapotranspiration</u>, taking account of any use or reuse of seepage or other conveyance, distribution or application losses as conventionally describe that might subsequently be used by farmers within the boundaries of the irrigation scheme.
- WUE term thus relates to the fraction of irrigation water used for productive crop evapotranspiration <u>within the boundaries</u> of the scheme compared to the total volume of water diverted at the intake to the irrigation system.
- For the purpose of clarification the <u>use or reuse of</u> <u>conveyance, distribution or conveyance losses may relate to pumping</u> <u>from groundwater, direct use of seepage water, or other form of beneficial</u> <u>reuse within the boundaries of the scheme</u>.
- The improvement of the water use efficiency shall be measured against a baseline determined from a standardised survey of scheme performance, and subsequent seasonal and annual measurements as set out in the baseline survey protocol and report"

NWUEISP Framework

NWUEISP Rationale and Framework

Rationale: To develop standardized pathway for sustainable irrigation supplies that improves WUE and boosts production of MMI projects in a holistic manner



WUE Perceptions

Defining the problem:

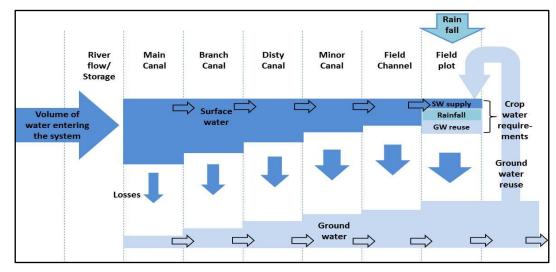
- Clear without ambiguity
- Problems being multi dimensioned people often have different perception
- Overall objectivity is improved productivity
- Need to define outcomes at this stage itself

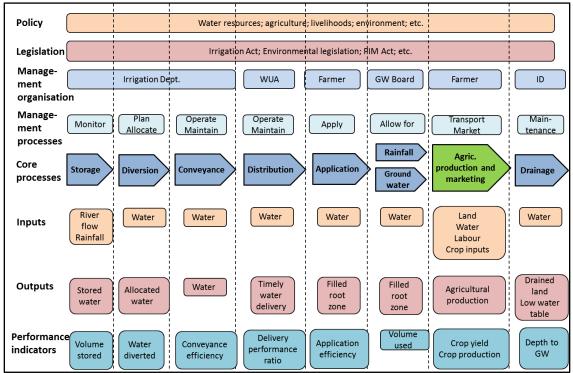
Discipline	Main area(s) of interest (system)		Performance measures
Irrigation and drainage engineer	Irrigation and drainage system	•	Conditions of infrastructure and volume, timing, quality and cost of water delivery
Irrigation agronomist	Irrigated agriculture system	•	Crop production, soil condition and crop marketing
Agriculture economist	Agriculture economic system	•	Economic and financial value of the crop production, crop and farm budget, farmer livelihood
Economist	Rural economic system	•	Economic development, value of the rural production, community livelihoods and rural poverty
Political scientist/ Sociologist	Politico-economic system	•	Employment, livelihood and rural poverty, social welfare, community participation/ engagement
Farmer	All systems	•	Water delivery, agriculture production, livelihood, crop and farm budgets, market opportunities, sustainability and security of farming systems

Setting boundaries:

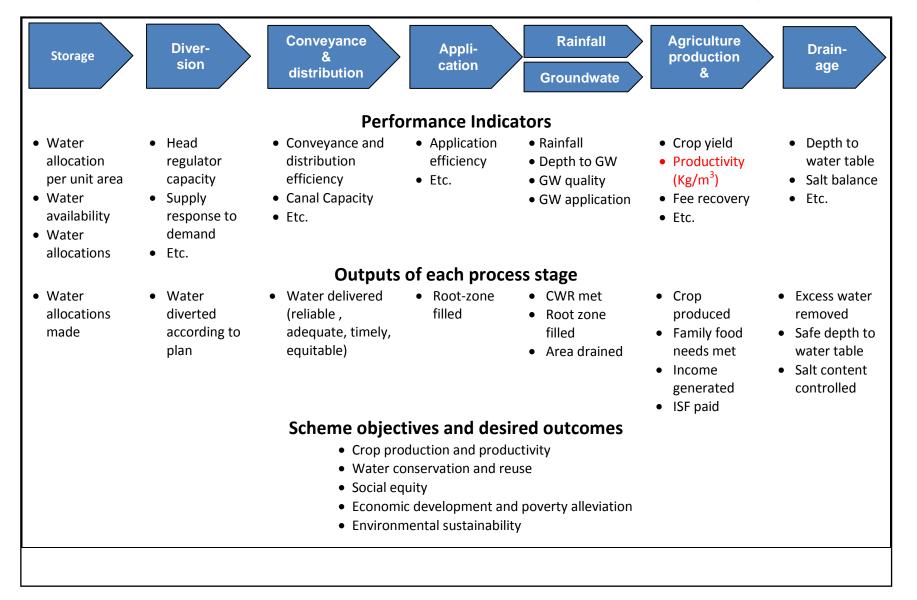
- Identify and fix boundaries
 - Physical system; spatial and temporal dimensions
 - Other; policy, institutional, social, economic, environmental, ecological
 - Stakeholders perspectives

Core Processes





Core area key indicators



Data Collection and Analysis

Gathering baseline information (FAO-MASSCOT)

- Assessing system performance (RAP) through rapid system diagnosis
 - · Systematically and quickly identify the key baseline indicators
 - Mobilize stakeholders to prioritize modernization improvements
 - Examine physical capacity and sensitivity of the irrigation structures to perform their functions of conveyance, control, measurement
- Assessing of and mapping the sensitivity of critical irrigation structures (offtakes and crossregulators)
- Record the perturbations (water level fluctuations) examine causes, magnitudes, frequency and options
- The networks and water balances of surface and ground water availability and use gauge constraints
- Mapping the cost of O&M current costs of operational techniques, services, core elements and processes, and also costs of improvements

Vision of service-orientated management and modernization of canal operation

- Mapping the service to users
- The management units performance
- The demand for operation and allocations required
- The options for canal operation improvements/units
- Integration of service-orientated management (SOM) options
- Vision for a modernization plan, M&E

Suggested Analytical Tools

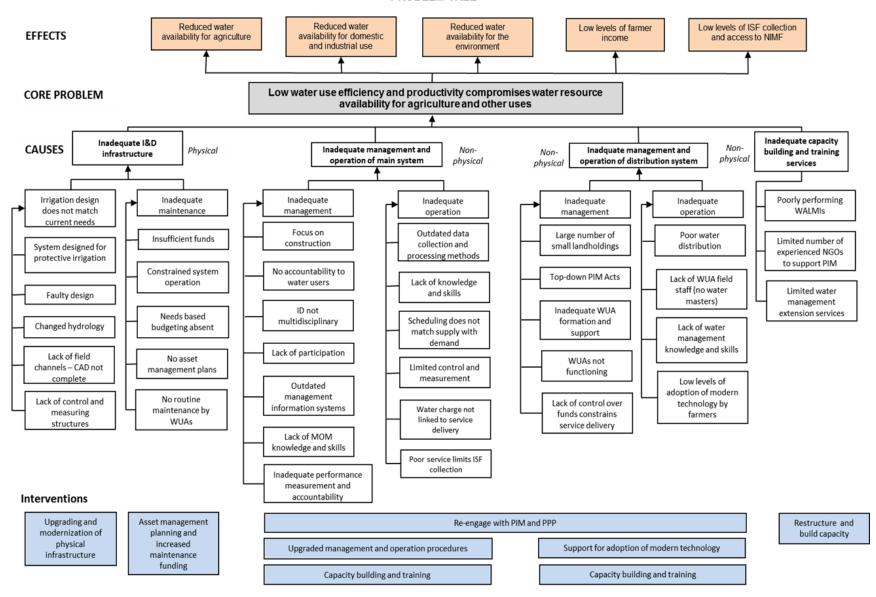
Benchmarking	Benchmarking based on FAO RAP approach
Focus Group Discussions (FGDs)	Quick non-quantitative assessment of current farming systems, constraints and indicative responses to possible initiatives
Participatory Rural Approach (PRA)	More detailed structured and detailed surveys including some quantitative assessment of constraints, issues and responses to possible initiatives
Sample area profiling	Semi-detailed studies in a sample areas including infrastructure, agriculture and social and institution as in conjunction with FGDs
Medium and detailed level remote sensing	Quick analysis of land-use from freely available medium resolution imageries over 5 schemes Pilot analysis over a selected area using high detail analysis to assess crop productivity
Sub-basin water balance	Scheme water balance of both surface and sub-surface sysems
Institutional and technical analysis	Compiling and integrating the outputs of RAP and PRA including costs
Improved water management	Prefeasibility plans to assess options and present proposals to improve water management and agriculture
Preliminary plans for water management	Preliminary plans for scheme modernization and increase efficiencies; Report

NWUEISP Framework – Analysing for concerns

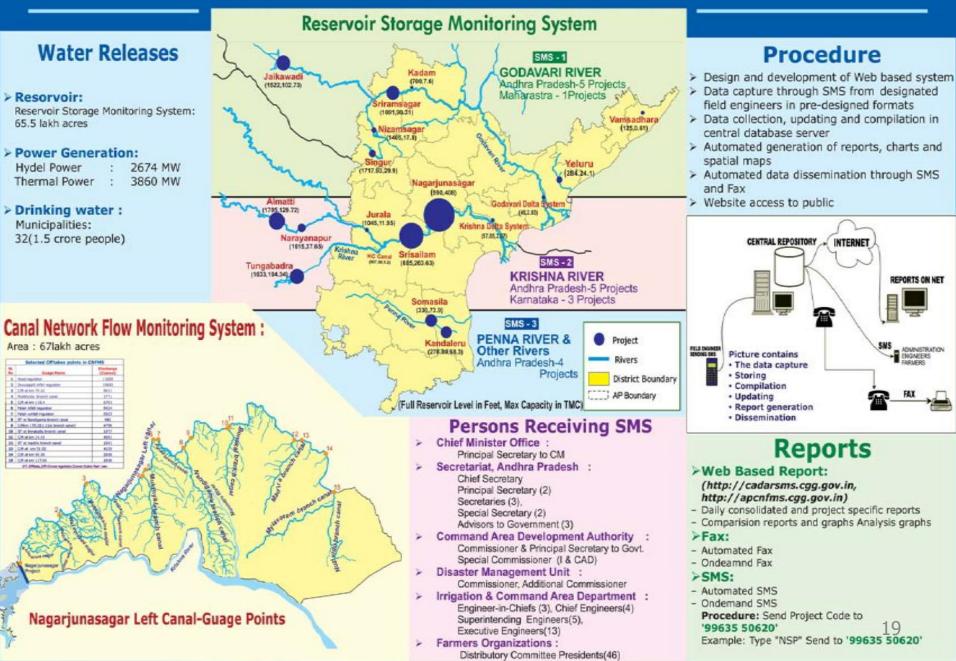
	Physical	
Inadequate Irrigation and Drainage Infrastructure	Irrigation design not matching current needs Systems designed for protective irrigation Faulty design; Changed hydrology Lack of or incomplete CAD works Lack of control and measuring structures 	Inadequate maintenance Insufficient funds Constrained system operation Need based budgeting not available Asset management plans not adhered to Routine maintainace by WUAs absent
Inadequate management and operation of <u>main</u> <u>system</u>	Non-PhysicalInadequate managementIDs focus on constructionIDs Non accountable to WUAsIDs not multi-disciplinaryLack of participation of stakeholders and usersOutdated and non-maintained recordsLack of MOMInadequate performance measurement and accountability	 Inadequate Operation Outdated data collection and processing methods Lack of knowledge and skills Demand-supply mismatch No control on measurement Water charges not linked to service delivery Poor service fee collection
Inadequate management and operation of <u>distribution</u> <u>system</u> Inadequate capacity building and training services	Inadequate management Large number of small holdings Top-down PIM Acts need review Inadequate WUA formation and support Where formed WUAs not functioning Lack or inadequate control over funds constraints service delivery Inadequate capacity building and training services Poor performing WALMIs CADAs not functioning under I&Ds Limited number of experienced NGOs Limited water management extension services 	 Inadequate operation Poor water distribution Lack of WUA field staff (field masters) lack of water management knowledge and skills Low level of adoption o f modern technology by farmers

NWUEISP Framework – Identifying solutions

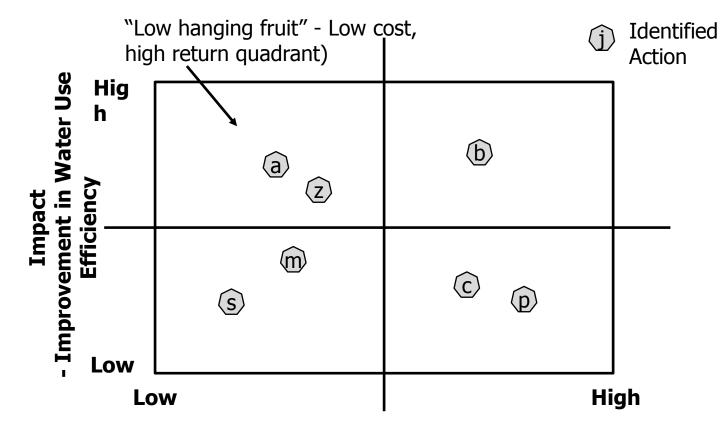
PROBLEM TREE



MOBILE BASED RESERVOIR LEVEL AND CANAL FLOW INFORMATION SYSTEM



NWUEISP Framework – Implementing identified solutions



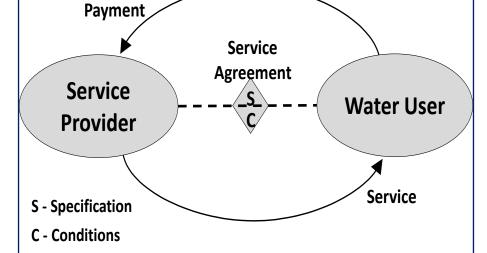
Cost (financial, resources, effort, etc.)

Identify cost effective measures

Sustainability of operations – Improving Service Delivery

Concept encompasses:

- ID/private player responsible for service delivery and scheme performance
- Focus on productive irrigated agriculture
- Improved scheduling to match supply and demand
- Linking service delivery to fee collection
- Using modern technology Remote sensing for crop area and ET, GIS, MIS, SMS linked to web pages, etc.

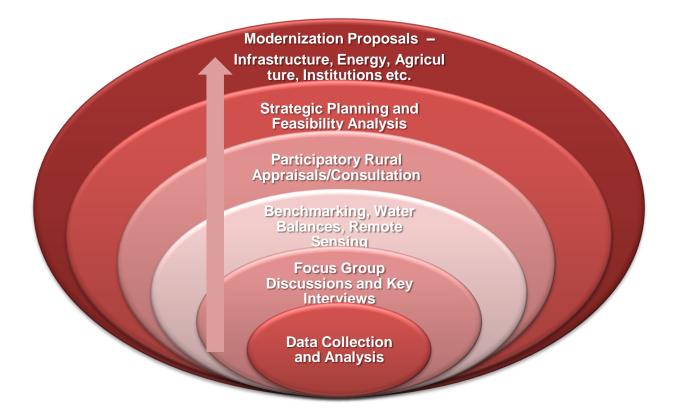


- SCADA followed by DSS
- Improved control and measurement (linked to scheduling)
- Adequate maintenance budget (linked to service delivery)
- Partnership with water users (through WUAs)
- Plan and manage for conjunctive use
- Supported by effective education and training

Pilot Testing of the Framework

Pilot testing the framework

• Frame work tested on Dharoi (Gujarat) and Sanjay Sarovar (MP) irrigation projects



Analytical approach for pilot testing

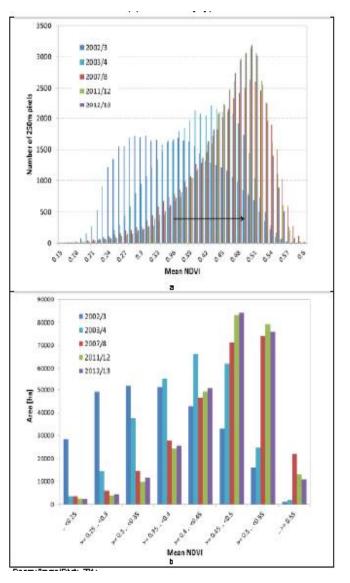
Estimating Productivity of Water

Data Collection and Analysis

- GIS mapping and assessment of command area, crop area and crops sown
- Assessment of surface and ground water resources
 and water diverted
- Assessment of productivity of water through remote sensing for different crops under branch canals

Productivity of Water - can be expressed as total biomass production or crop yield per unit of water"

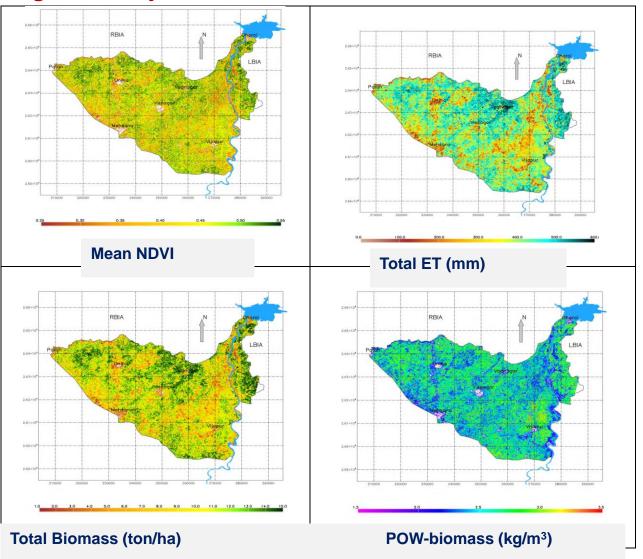
'Surface Energy Balance Algorithm for Land' (SEBAL) is used with high resolution Landsat Imagery as input and observed for a full season.



Histograms of mean NDVI and surface area per NDVI class NDVI – Normalized Difference visible Index

Estimating Productivity of Water

Dharoi irrigation Project



Estimating Productivity of Water

Key performance indicators	DIP	SSIP
Wheat productivity of water (POW) (kg/m ³) (World avg. 0.6 -1.9 kg.m ³)	0.9	0.8
Average wheat yield (ton/ha)	3.05	2.9
Paddy productivity of water (POW) (kg/m ³) (World avg. 0.5 -1.1 kg.m ³)	-	0.88
Average paddy yield (ton/ha)	-	4,5
Bhimgarh Br. wheat productivity of water (POW) (kg/m ³) (World avg. 0.6 -1.9 kg.m ³)	-	>0.9
Bhimgarh Br. average wheat yield (ton/ha)	-	3.5
Tail-end Wheat productivity of water (POW) (kg/m ³) (World avg. 0.6 -1.9 kg.m ³)	-	0.7
Main canal level total water consumption Mm ³ (Mm ³ /day)	0.9 (6.4) (LBMC) 930.6 (5.8) (RBMC)	304 (1.9)TBS 289 (1.6) DS
Cotton (seed +lint) productivity of water (POW) (kg/m ³)	0.9	-
Cotton (seed +lint) average yield (ton/ha)	2.95	-
Fennel seed productivity of water (POW) (kg/m ³)	0.8	-
Fennel (seed) average yield (ton/ha)	2.5	-
Castor oil (seed) productivity of water (POW) (kg/m ³)	0.8	-
Castor oil (seed) average yield (ton/ha)	3.95	-
TBS: Tilwara Branch Scheme and DS: Dhuty Scheme under SSIP and LBMC: Let Right Bank Main Canal under DIP	t Bank Main Ca	nal; RBMC:

Baseline internal indicators

Data collection and analysis

• RAP results for performance benchmarking

Main Canal	DIP	SSIP
Cross regulator hardware (main canal)	2.4	0.9
Turnouts from the main canal	2.8	1.5
Regulating reservoirs in the main canal	0.0	0.0
Communications for the main canal	2.9	2.5
General conditions for the main canal	2.3	1.2
Operation of the main canal	2.4	1.9
Second-level Canals		
Cross regulator hardware (second-level canals)	2.3	1.4
Turnouts from the second-level canals	2.5	1.3
Regulating reservoirs in the second-level canals	0.0	0.0
Communications for the second-level canal	3.0	2.6
General conditions for the second-level canals	1.7	1.2
Operation of the second-level canals	2.4	1.6
Third-level Canals		
Cross regulator hardware (third-level canals)	-	-
Turnouts from the third-level canals	1.3	1.0
Regulating reservoirs in the third-level canals	0.0	0.0
Communications for the third-level canals	2.7	2.5
General conditions for the third-level canals	1.8	1.3
Operation of the third-level canals	2.7	1.0

Indicators assigned to a scale of 0 to 4:

- 0 for least desirable &
- 4 for most desirable

Baseline external indicators

Key Indicator*	DIP	SSIP
Service delivery parameter		
Annual project delivery efficiency %	67	41
Annual field irrigation efficiency%	44	51
Total annual volume of irrigation water delivery (Mm3/year)	443	391
Annual irrigation water delivery per unit command area (m ³ /ha)	6498	5521
Annual irrigation water delivery per unit irrigated area (m ³ /ha)	4825	5111
Maim system water delivery efficiency%	85	75
Annual relative water supply	2.62	5.01
Annual relative irrigation supply	1.68	2.79
Water delivery capacity	1.48	2.31
Cropping intensity %	1.35	108
Security of entitlement supply %	100	100
Financial		
Cost recovery ratio	0.06	0.11
Maintenance cost to revenue ratio	5.05	0.57
Total O&M cost per unit area (US\$/ha)	66	19
Total cost per person employed on water delivery (US\$/person)	1307	1220
Revenue collection performance	0.85	0.60
Staffing number per unit area (persons/ha)	0.009	0.0113
Average revenue per cubic meter of irrigation water supplied (US\$/m ³)	0.0009	0.0005
Productive efficiency		
Total gross annual agricultural production (tons)	833, 580	248,150
Total annual value of agriculture production (US\$)	340,283,333	80,576,667
Output per unit service area (US\$/ha)	3574	853
Output per unit irrigated area (US\$/ha)	2654	790
Output per unit irrigated supply (US\$/ha)	0.436	0.155
Output per unit water consumed (US\$/ha)	0.662	0.243

Participatory Appraisals

DIP	SSIP
System recently partially restored	Entire system needs major restorationCanal lining, gates, controls and locks need attention
 20% of farmers generally satisfied in agriculture sector Women reported drudgery and health issues Younger generation not interested in agriculture New initiatives in agriculture required 	 Head reach farmers using more water Majority of farmers want integrating all resources Rules on water allocation, scheduling & warabandi need review Insufficient water for Rabi GW practiced in lower commands
 WUAs not sustainable 80% farmers practice uncontrolled conjunctive use Want equitable allocations Want surface and groundwater to be controlled conjunctively Buried pipelines suggested Interested in micro irrigation if subsidized 	 WUA in namesake Equity issues O&M grant insufficient I&D maintains records; WUAs lack information on all aspects Training and awareness lacking Farmers favour measurements Favour coordinated allocation on conjunctive use

Focus group discussions and Participatory rural appraisal

Feasible Options

	DIP	SSIP
Canal Infrastructure	 Technical and financial assistance needed for repairs and fully functional canal operations 	 Currently LBC area is under expansion – 15% canal efficiency savings to be diverted here Technical and financial assistance needed for repairs and fully functional canal operations
Area under surface irrigation	 Expansion of CCA caused stress on resources – allocations need revision 	 Expansion of area suggested from savings through improved efficiencies
Ground water irrigation	 Abstraction from deep aquifer is key issue – needs changes in abstraction strategies 	 Upper area has limited scope on GW use – savings to be used in the lower left area
Pumped irrigation	 Pumping costs are high – use of prepaid meters suggested Micro irrigation is recommended to partial area 	Micro irrigation planned in partial area
Water User Associations	 WUAS need and willing to manage all resources – training and capacity building is a concern area Possibility of PP management systems at and below tertiary level to be examined Parallel farmers organizations suggested 	 WUAs never had or allowed adequate governance – insufficient funds for O&M Parallel farmers organizations suggested
Agriculture	 Very high level of disillusion in traditional agriculture- newer initiatives needed to increase agricultural viability 	 Crop failure is common - Farmers need support in upper area to develop low water intensive Rabi crops
Water Management	 Surface water delivery is poor (BM score 2 out of 4) – conserving and controlled GW use is the key solution 	Systematic recharge and conjunctive use essential to introduce Dhuty LBS expansion
Energy Management	 Metered energy is key to control GW supplies – micro irrigation will enhance energy requirements 	 Solar power plant would be needed to enhance the energy demand due to micro irrigation and conjunctive use
O&M costs	 Increased financial resources required – need to change future funding strategies 	 Increased financial resources required – need to change future funding strategies
Management Agreements	 Conjunctive water resource management an essential requirement for long-term sustainability 	 Significant upgrade in the management capacities is required

Proposals & investment options

Proposals for modernization of DIP and SSIP

- Three scenarios examined
 - Current scenario
 - Upgraded Scenarios
 - Option-1: Modernization of surface water system including improved surface water management
 - Option-2: Modernization of surface and ground water together with increased cultivation, conjunctive use management and partial piped and micro-irrigation
- Innovations and investment plans examined
 - Data collection and examination, including monitoring
 - Infrastructure upgradation including SCADA
 - Piped and micro irrigation with prepaid metering
 - O&M costs
 - Agriculture support and extension
 - Pilot recharge for GW management
 - Proposal for solar energy including solar power plants
 - Reviewed institutional and management framework
 - Training and awareness
- Economical and financial analysis
 - EIRR and sensitivity of results

Pilot testing of the framework – Recommended interventions

Interventions recommended for modernization of DIP and SSIP

- Use of low cost remote sensing for water management applications and high resolution for bio-mass productivity assessment
- Upgrade physical system to achieve high levels of WUE of canal system
- Expand and integrate ground water use
- Necessary schedules for surface and ground water joint use
- Introduce energy management for control and management of ground water;
 insist pre-metering
- Cost recovery to be based on ground water use through hours of pumping
- Outsource management functions and establish long term financially sustainable irrigation management organizations; improve institutional capacities
- IDs to take nodal lead; effective IMO to manage project activities
- Wherever possible involve private players, NGOs, WUAs
- Water allocation against demands and sustainable service delivery to be the main feature of the project
- Integrate sustainable agriculture support services in the entire agriculture chain
- Intensive training and awareness programmes for stakeholders
- Coordinated and effective management of various management levels through irrigation coordinated committees with support of local communities, agriculture department and extension, law enforcers, WUAs and IMO

Conclusions

"While NWUEISP framework emphasized importance of performance assessment through WUE indices and bench marking as a management tool for boosting productivity of MMI, its pilot testing demonstrated effectiveness and replicability of the NWUEISP framework; interventions identified and economic analysis carried out"

Likely WUE improvements

		Current	SW interventions	SW & GW interventions
DIP	CCA (ha)	80426	148520	163500 +25000 under micro irrigation (MI)
	WUE %	44%	51%	56%
SSIP	CCA (ha)	45300	53300	58000 with diversion to new area + MI
	WUE (%)	40%	46%	61%

Thanks for Patient Listening